

# MYANMAR

## HUMANITARIAN NEEDS AND RESPONSE PLAN 2025

### QUARTER FOUR DASHBOARD (JAN - DEC 2025)

**2025 was a year shaped by compounding crises, difficult trade-offs, and steady adaptation.** Humanitarian needs in Myanmar continued to be driven not by singular events alone, but by the accumulation of conflict, displacement, access constraints, disaster and sudden shocks, and prolonged economic stress. These challenges unfolded within a highly fragmented operating environment characterised by restricted mobility, shifting frontlines, and uneven access across townships and regions. The 7.7 magnitude earthquake in March 2025, which affected six regions and an estimated 9.1 million people living in hardest hit areas, added sudden and large-scale humanitarian needs to an already overstretched system. This reinforced the reality that humanitarian action in 2025 was less about responding to isolated emergencies and more about managing layered and compounding risks over time.

Although overall reach was high (94 per cent), limited funding coverage meant assistance was often minimal, short-term, or insufficient to meet the most urgent needs. Many households received support only once or at reduced levels, leaving substantial gaps. The high number of people reached does bear evidence that partners have the capacity to access people in need, including in hard-to-reach areas.

**Despite these constraints, humanitarian partners continued delivering life-saving assistance to millions of people.** Coverage was achieved through deliberate prioritisation, with partners increasingly focusing on the most severe and life-threatening needs. In many locations, assistance was provided less frequently or in smaller quantities due to funding shortfalls (29 per cent of total requirements, or \$409 million received), reflecting critical choices on how best

### KEY ACHIEVEMENTS BY CLUSTER

CLUSTER	PEOPLE IN NEED	PEOPLE TARGETED	PEOPLE REACHED	WOMEN	% CHILDREN, ADULTS, ELDERLY (<18yrs, 18-59yrs, 60+yrs)	FUNDING REQUIRED (US\$)	FUNDING RECEIVED (US\$) <sup>1</sup>
EARLY RECOVERY		1.7M	34% 558K			34M	3% 1M
EDUCATION	6.5M	1.4M	76% 1.1M	52%	83%   17%   0%	103M	18% 19.1M
FOOD SECURITY	15.5M	2.5M	69% 1.7M	52%	31%   58%   11%	306M	27% 81.4M
HEALTH	13.5M	2.9M	76% 2.2M	64%	25%   64%   11%	146M	39% 57.4M
NUTRITION	3.3M	935K	57% 530K	57%	78%   22%   0%	68M	17% 11.2M
PROTECTION	15.4M	4.6M	95% 4.4M	52%	32%   56%   12%	185M	26% 48.3M
Protection	12.9M	4.3M	42% 1.8M	52%	32%   56%   12%		
Child Protection	9M	2.4M	53% 1.3M	52%	32%   56%   12%		
Gender Based Violence	9M	2.1M	30% 640K	52%	32%   56%   12%		
Mine Action	7.6M	1.3M	50% 670K	52%	32%   56%   12%		
SHELTER/NFI/CCCM	9.3M	3.2M	49% 1.6M	52%	32%   56%   12%	249M	11% 26.3M
WASH	10M	3.3M	69% 2.3M	52%	35%   57%   8%	204M	18% 37.2M
MULTI-PURPOSE CASH		2.4M	69% 1.6M			103M	19% 19.4M
COORDINATION AND COMMON SERVICES						12M	50% 5.8M
CLUSTER NOT SPECIFIED							101M
LOGISTICS						3M	19% 511K
<b>TOTAL</b>	<b>21.9M</b>	<b>6.7M</b>	<b>94% 6.3M</b>	<b>55%</b>	<b>37%   53%   10%</b>	<b>1.4B</b>	<b>29% 409M</b>

**TOTAL PEOPLE IN NEED**  
21.9M

Original HNRP 19.9M  
Earthquake (Additional) 2M

**TOTAL PEOPLE TARGETED**  
6.7M

Original HNRP 5.5M  
Earthquake (Additional) 1.1M

**FUNDING REQUIRED**  
\$1.4B

Original HNRP \$1.1B  
Earthquake \$275M

**PEOPLE REACHED**  
6.3M (94%)

**PARTNERS**  
372

**FUNDING RECEIVED<sup>1</sup>**  
\$409M (29%)

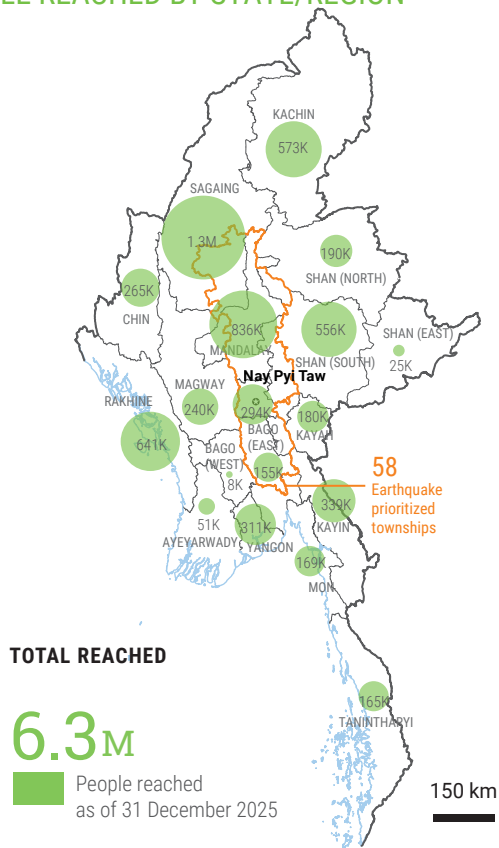
# MYANMAR: HUMANITARIAN NEEDS AND RESPONSE PLAN 2025

## QUARTER FOUR DASHBOARD (JAN - DEC 2025)

to use the limited resources at hand. The response increasingly centred on who must be reached first, acknowledging that not all needs could be addressed at scale. Stronger interaction with development and peace actors across the nexus also became essential to help prevent vulnerable people from sliding back into deeper humanitarian need, particularly in areas where basic services and resilience support were deteriorating.

**By 31 December 2025, humanitarian partners reached 6.3 million people—94 per cent of the 6.7 million targeted**—reflecting one of the strongest coverage levels in recent years and sustained scale-up across clusters, including rapid adjustments after the March earthquake. Strong sector performance included Protection (95 per cent), Health and Education (76 per cent each), and Food Security and WASH (69 per cent each), while Shelter/NFI/CCCM and Nutrition reached nearly half or more of their targets. Assistance supported diverse vulnerable groups, including 2.1 million IDPs (70 per cent) and 3.8 million other crisis-affected people (over 100 per cent), alongside returned, locally integrated IDPs, and stateless people, with women, girls, children, and persons with disabilities

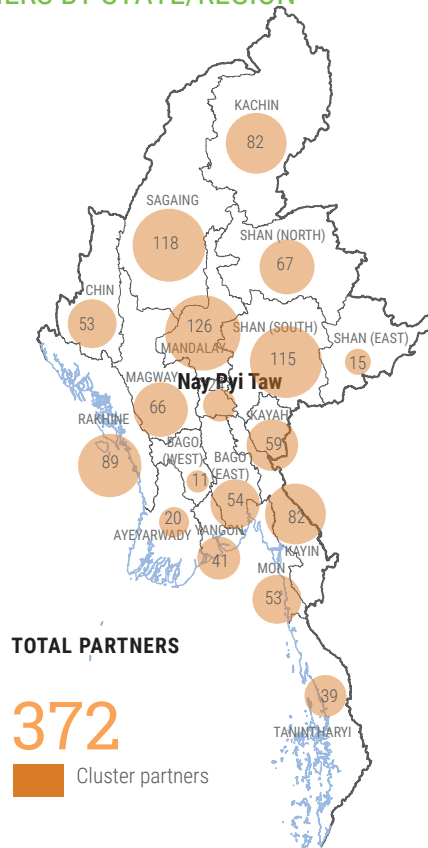
### PEOPLE REACHED BY STATE/REGION



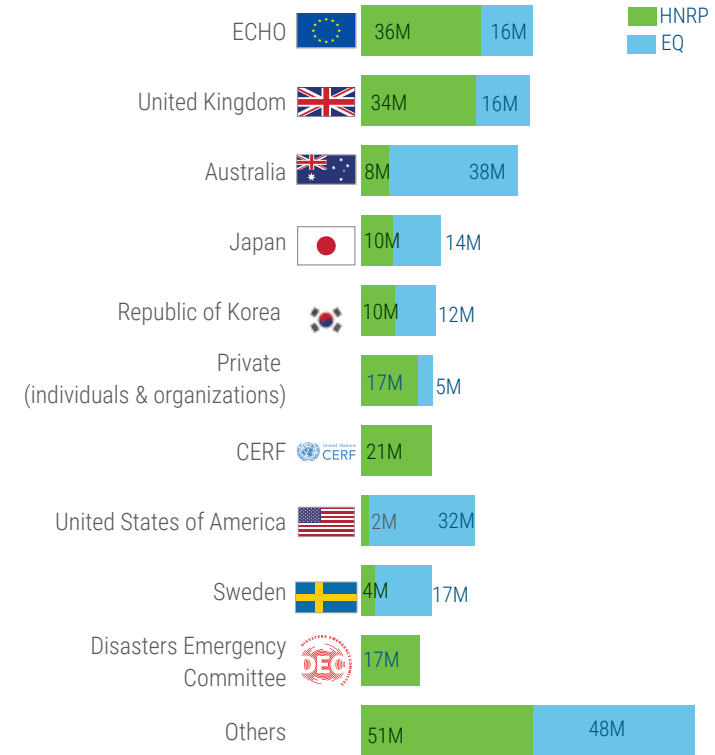
consistently prioritized. The earthquake response alone reached 1.7 million people, or 96 per cent of its target, demonstrating partners' ability to rapidly mobilize at scale in a highly constrained environment.

**Coordination remained a critical enabler of the response.** Regular convening of national and sub-national coordination mechanisms continued throughout the year, bringing together humanitarian actors to align priorities, share information, and resolve operational challenges. This continued even during a period of transition linked to the ongoing Humanitarian Reset and revision of the in-country coordination structure. In 2025, coordination focused less on expanding activities and more on problem-solving, managing risk, and maintaining coherence across a complex and resource-constrained operating environment. Continuity of coordination, particularly during the earthquake response, was an achievement in itself and helped sustain collective decision-making. The coordination review also marked an important step toward transforming the system into a leaner, more efficient, and fit-for-purpose model for Myanmar's evolving humanitarian context.

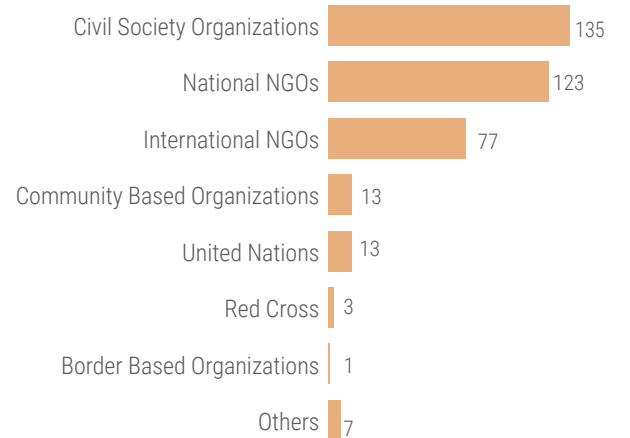
### PARTNERS BY STATE/REGION



### FUNDING BY DONOR (US\$) as of 9 February 2026



### HUMANITARIAN PARTNERS BY TYPE



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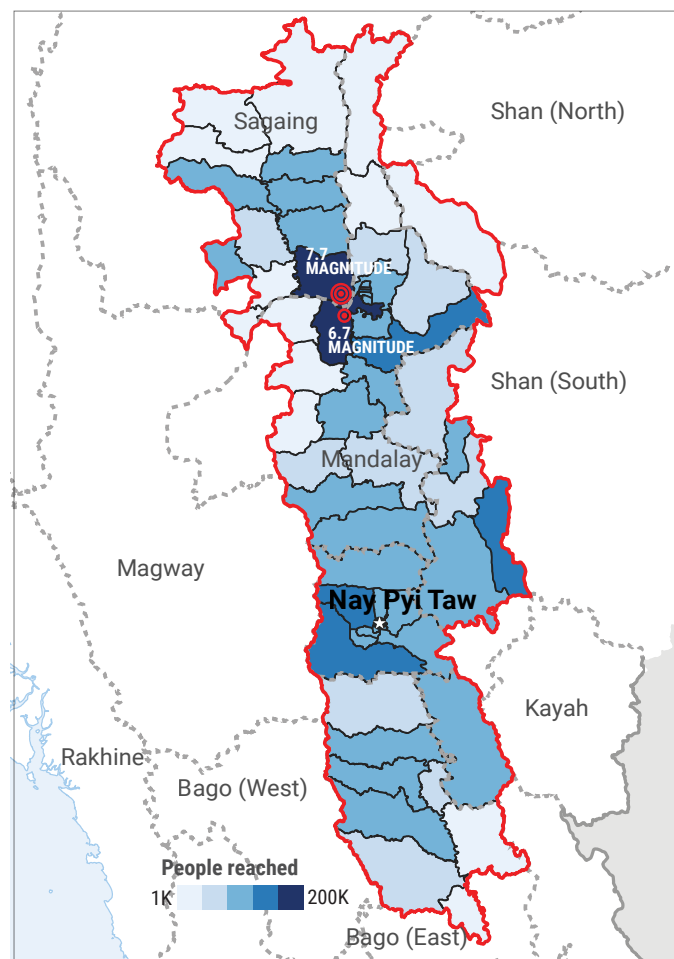
**Cash and flexible forms of assistance remained central to the response, while facing increasing constraints.** Cash and Voucher Assistance, which enables people to meet their most urgent needs in locally relevant ways, continued to be used where feasible and appropriate. In 2025, \$94 million, nearly 25 per cent of total HNRP funding received, was delivered through cash-based assistance, reaching 3.4 million people. At the same time, partners adapted delivery approaches to banking, access, and compliance requirements. Throughout the year, discussions progressed on harmonising cash assistance amounts, reducing duplication of assistance and improving support for persons with disabilities, reflecting a collective effort to align technical approaches while remaining responsive to diverse local conditions.

**Progress on localization, accountability, and inclusion was incremental but structural.** Local and national partners remained at the frontline of delivery, often operating with heightened risk and limited buffers. In 2025, localization efforts focused less on new commitments and more on addressing practical barriers related to flexibility, risk-sharing, and duty of care. Engagement with organizations of persons with disabilities and efforts to remain accountable to affected people were sustained across coordination platforms, prioritising the continuation of feedback and participation mechanisms rather than expanding new systems. These efforts also laid the groundwork for strengthened area-based coordination structures in 2026, aimed at bringing decision-making closer to communities and reinforcing local leadership.

## KEY FIGURES BY POPULATION GROUP



## EARTHQUAKE RESPONSE BY TOWNSHIP
















**The earthquake response achieved high coverage in key sectors like Protection (85 per cent), WASH (81 per cent), and Health (78 per cent),** supported by comparatively strong funding—\$201 million (of \$275 million required). This contrasts sharply with the original HNRP for 2025, which secured only \$200 million (of \$1.1 billion required), underscoring chronic underfunding of broader needs. Despite solid earthquake-specific financing, major response gaps persisted in Early Recovery, Education, and Nutrition, highlighting misaligned resource distribution limiting progress beyond immediate relief.

**The response in 2025 was also shaped by its human dimension.** For affected people and communities in Myanmar, prolonged conflict, repeated displacement, reduced assistance, and the cumulative impact of shocks, including the earthquake, translated into heightened vulnerability and difficult daily choices about safety, food, health, and livelihoods. Many communities faced uncertainty not only about when assistance would arrive, but whether it would continue at all. These realities highlighted the human consequences of constrained resources and a protracted crisis. Within this context, national and international partners continued to support affected populations under challenging conditions, often navigating the same insecurity and pressures as the communities they served.

**Looking ahead, the experience of 2025 reinforces the need for realism, hyper-prioritisation, and adaptability.** Expected funding decline and sustained high needs are driving a strategic shift toward a revised coordination structure, emphasising stronger area-based engagement, enhanced leadership of local organizations, and streamlined systems that can operate effectively in contested and hard-to-reach areas. The restructured coordination model aims to reinforce operational reach, strengthen prioritisation, and ensure that humanitarian action remains flexible, locally led, and capable of adapting to rapidly evolving risks.

## EARTHQUAKE RESPONSE BY CLUSTER

CLUSTER	PEOPLE TARGETED	PEOPLE REACHED	
 EARLY RECOVERY	1.7M	558K	34%
 EDUCATION	298K	110K	37%
 FOOD SECURITY	901K	585K	65%
 HEALTH	453K	355K	78%
 NUTRITION	312K	87K	28%
 PROTECTION	1.1M	957K	85%
 Protection	1M	545K	53%
 Child Protection	519K	233K	45%
 Gender Based Violence	361K	168K	46%
 Mine Action	574K	12K	2%
 SHELTER/NFI/CCCM	1.1M	559K	53%
 WASH	1.3M	1M	81%
 MULTI-PURPOSE CASH	912K	574K	63%
<b>TOTAL</b>	<b>1.8M</b>	<b>1.7M</b>	<b>96%</b>